

<u>CASE</u>: C14-2014-0114 (11712 North Lamar Rezoning) <u>Z.A.P. DATE</u>: September 2, 2014

October 7, 2014

ADDRESS: 11712 North Lamar Boulevard

APPLICANT/OWNER: Sheahan Business Center (Dennis W. Sheahan)

AGENT: Thrower Design (A. Ron Thrower)

ZONING FROM: LO **TO:** CS **AREA:** 3.01 acres

SUMMARY STAFF RECOMMENDATION:

Staff's recommendation is for GR-CO, Community Commercial-Conditional Overlay District, zoning for the front/or eastern 450-feet of the property (Tract 1) and LO-CO, Limited Office-Conditional Overlay District, zoning for the remaining 285-310 feet/or western portion of the property aligned with Walnut Creek (Tract 2) – Please see Attachment A. The conditional overlay for Tracts 1 and 2 will limit development on the site to less than 2,000 vehicle trips per day. The CO for Tract 1 will also prohibit the following uses;

Automotive rentals

Automotive sales

Business or trade school Commercial off-street parking

Financial services

Funeral services

Hotel-motel

Indoor sports and recreation
Outdoor sports and recreation

Pet services

Service station

Community recreation (private)

Congregate living Guidance services

Private secondary educational facilities

Automotive repair services

Automotive washing (of any type)

Business support services Exterminating services

Food sales

General retail sales (general)

Indoor entertainment Off-site accessory parking Pawn-shop services

Research services

Theater

Community recreation (public)

College and University facilities

Hospital services (limited)

Residential treatment

In addition, drive-in service as an accessory use to restaurant general and limited shall be prohibited.

If the requested zoning is granted, then 70 feet of right-of-way should be dedicated from the existing centerline of North Lamar Boulevard through a street deed prior to third reading of the case as City Council in accordance with the Transportation Plan (LDC, Sec. 25-6-51 and 25-6-55).

ZONING AND PLATTING COMMISSION RECOMMENDATION:

9/02/14: Postponed to October 7, 2014 at the applicant's request (6-0, S. Compton-absent).

DEPARTMENT COMMENTS:

The property in question is currently developed with a Sheahan Business Center that contains a convenience storage use, an office use and a billboard sign. The property was annexed by the city on November 15, 1984 (case C7a-84-019). The applicant is requesting CS, General Commercial Services District, zoning for the site to bring the existing storage use on the property into conformance with the City of Austin Land Development Code.

The staff recommends GR-CO zoning for the first 450-feet of the property (Tract 1) and LO-CO for the remaining 285-310 feet of the site (Tract 2). The proposed 450-foot depth limit for Tract 1 is consistent with the location of existing commercial buildings on this site. The staff recommends GR-CO zoning for Tract 1 because the proposed zoning will allow for commercial development with frontage on North Lamar Boulevard, a major arterial roadway. The proposed rezoning is consistent with the commercial nature of the area. There is GR-CO, LO-CO, and LO zoning to the north and south of this. Surrounding commercial uses include restaurant and a personal services uses to the north, a consumer repair use to the south, and an automotive repair use to the east, across N. Lamar Boulevard. The staff's recommendation for the conditional overlay on Tract 1 is consistent with the approved zoning in case C14-03-0133, which rezoned a property to the north, and the approved zoning in case C14-05-0066, which rezoned the property to the south of this parcel of land. The existing convenience storage use on the site is a conditional use in the GR, Community Commercial District.

The proposed LO-CO zoning for Tract 2 will provide a transition in the intensity of uses to the west adjacent to the Walnut Creek residential neighborhood. In addition, Limited Office zoning on Tract 2 will allow for a greater protection of trees and reduced impervious cover along the Walnut Creek tributary.

The North Lamar Area Study recommends LO, Limited Office District, zoning for the properties in this area. However, the North Lamar Area Study has not been strictly upheld along this section of western side of North Lamar Boulevard, as intensive commercial uses have developed along the frontage of this arterial roadway.

EXISTING ZONING AND LAND USES:

ZONING		LAND USES			
Site	LO	Sheahan Business Center: Convenience Storage/Self Storage, Office/Warehouse (Capitel Communications), Billboard			
North	GR-CO, LO-CO	Restaurant (Santorini Café), Personal Services (Food Heaven)			
South	GR-CO, LO	Billboard, Consumer Repair Services (Appliance Austin Rebuilders)			
East	LO	Automotive Repair (Guicho's Body Shop), Construction Sal and Services (Coburn & Company Commercial Painting and Wall Finishes)			
West	SF-2	Single Family Residential Homes			

AREA STUDY: North Lamar Area Study **TIA:** Waived

WATERSHED: Walnut Creek DESIRED DEVELOPMENT ZONE: Yes

<u>CAPITOL VIEW CORRIDOR</u>: N/A <u>HILL COUNTRY ROADWAY</u>: N/A





Austin Heritage Tree Foundation Austin Independent School District Austin Neighborhoods Council Austin Northwest Association Bike Austin Friends of the Emma Barrientos MACC Gracywoods Neighborhood Association Homeless Neighborhood Association North Park Estates Neighborhood Association Pflugerville Independent School District River Oaks Lakes Estates Neighborhood SELTEXAS Sierra Club, Austin Regional Group Super Duper Neighborhood Objectors and Appealers Organization The Real Estate Council of Austin, Inc. Walnut Creek Neighborhood Association, Inc. Yager Planning Area

CASE HISTORIES:

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-05-0066	LO to GR	7/05/05: Approved GR-CO zoning for	8/04/05: Approved ZAP
(Trans: 11704-		Tract 1. The conditional overlay for	recommendation for GR-CO
11706 North		Tract 1 will prohibit the following uses	zoning (7-0); 1 st reading only
Lamar		set out by staff: Automotive rentals,	
Boulevard)		Automotive repair services,	9/01/05: Approved GR-CO zoning
		Automotive sales, Automotive	(7-0); 2 nd /3 rd readings
		washing (of any type), Business or	-
		trade school, Business support	
		services, Commercial off-street	
İ		parking, Exterminating services,	
}		Financial services, Funeral services,	i
		General retail sales (general),	
		Hotel-motel, Indoor entertainment,	
1		Indoor sports and recreation, Off-site	
		accessory parking, Outdoor sports and	
		recreation, Pawn-shop services, Pet	
]		services, Research services, Service	
		station, Theater, Community recreation	
		(private & public), Congregate living,	
		College and University facilities,	
		Guidance services, Hospital services	
		(limited), Private secondary	
		educational facilities, Residential	
		treatment and to prohibit drive-in	
		service as an accessory use to	
		restaurant general and limited, except	
		to allow Food Sales as a permitted use.	
		Approved LO-CO zoning for Tract 2.	

			('h
		The conditional overlay will limit Tract 2 to NO (Neighborhood Office) development regulations, prohibit Medical uses, prohibit parking for uses developed on Tract 1, and require a minimum 100 foot development setback from the centerline of Walnut Creek. Vote: (7-1, C. Hammond-Nay; M. Hawthorne-Absent)	M
C14-04-0133 (Lamar Zoning: 11800 North Lamar Boulevard)	DR, LO to GR	10/5/04: Approved staff's recommendation of GR-CO district zoning for Tract 1 and LO-CO district zoning for Tract 2. Additional condition for Tract 1 is LR development standards. The following uses are removed from the prohibited use list: Business or Trade School; General Retail Sales (General); Business Support Services; Consumer Repair Services; Financial Services, and Pet Services (9-0); K. Jackson-1 st , J. Martinez-2 nd .	10/21/04: Approved staff's recommendation of GR-CO zoning for Tract 1 and LO-CO zoning for Tract 2, with additional condition of 'LR' district development standards for Tract 1 (7-0); 1 st reading 11/4/04: Approved GR-CO zoning for Tract 1 and LO-CO for Tract 2 (7-0); 2 nd /3 rd readings
C14-03-0162 (Rufi's Taqueria: 11800 North Lamar Boulevard)	LO to GR-CO	12/2/03 – Postponed at the request of staff, due to a notice error (9-0) 12/16/03 – Approved GR-CO, with added condition (8-0)	1/29/04: Approved GR-CO (5-0); all 3 readings
C14-00-2152 (11512 North Lamar Boulevard)	DR to LO-CO	8/22/00: Approved LO-CO. The CO prohibits access to North Bend Dr. and limits trips to 2,000 per day (8-0)	10/5/00: Approved LO-CO (5-0); all 3 readings
C14-00-2020 (12003 North Lamar Boulevard)	RR to GO-CO	4/18/00: Denied (6-0)	8/30/00: Withdrawn
C14-99-2055 (12300 North Lamar Boulevard)	RR to NO	11/16/99: Approved staff rec. of RR by consent (6-0-1, B. Baker-abstain)	9/21/00: Withdrawn-There was a mapping error, the property was already zoned NO.

<u>RELATED CASES</u>: C14-85-149 (North Lamar Area Study) C7A-84-019 (Annexation - November 15, 1984)

ABUTTING STREETS:

NAME	ROW	PAVEMENT	CLASSIFICATION	DAILY TRAFFIC	
Lamar Boulevard	100'	60'	Major Arterial	N/A	

CITY COUNCIL DATE: September 25, 2014

ACTION: Postponed to October 16, 2014 at the staff's request by consent

(7-0)

October 16, 2014

ACTION:

ORDINANCE READINGS: 1st

 2^{nd}

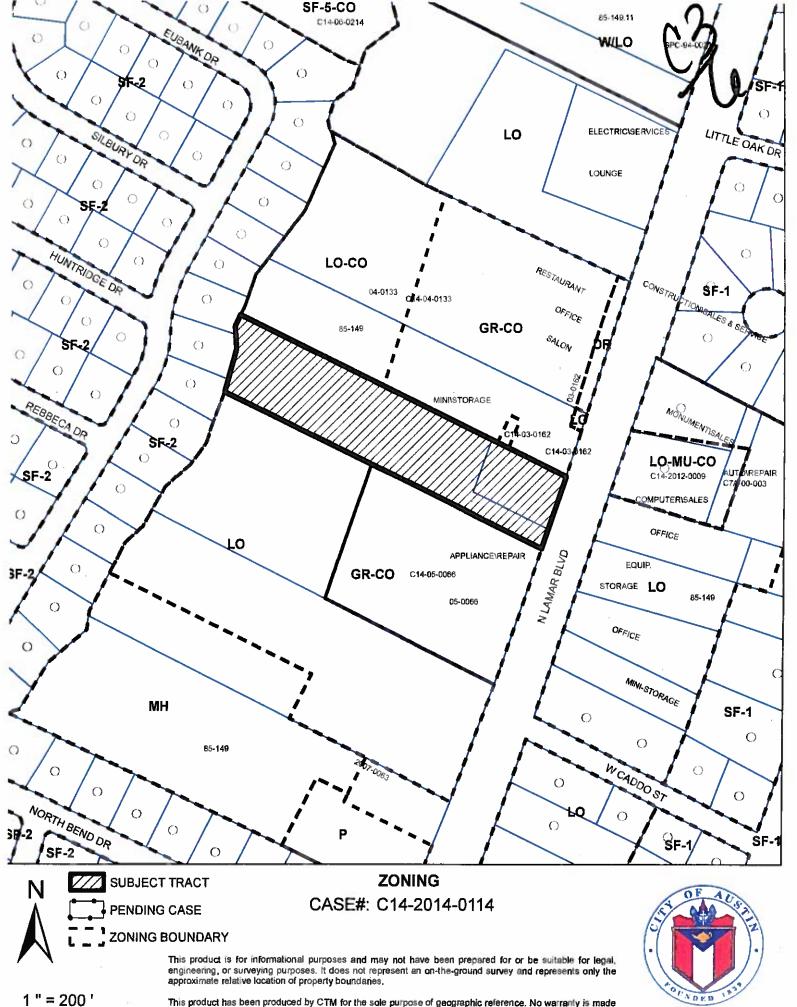
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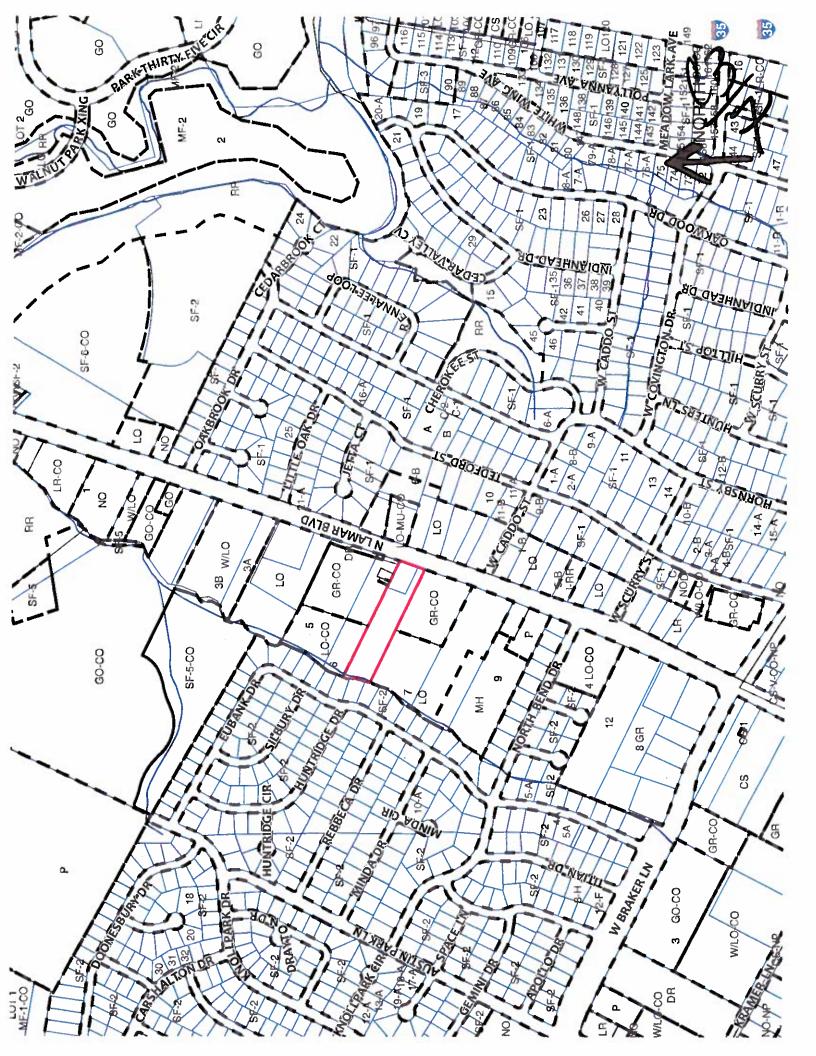
CASE MANAGER: Sherri Sirwaitis

PHONE: 512-974-3057

sherri.sirwaitis@ci.austin.tx.us



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STAFF RECOMMENDATION

Staff's recommendation is for GR-CO, Community Commercial-Conditional Overlay District, zoning for the front/or eastern 450-feet of the property (Tract 1) and LO-CO, Limited Office-Conditional Overlay District, zoning for the remaining 285-310 feet/or western portion of the property aligned with Walnut Creek (Tract 2) – Please see Attachment A. The conditional overlay for Tracts 1 and 2 will limit development on the site to less than 2,000 vehicle trips per day. The CO for Tract 1 will also prohibit the following uses:

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Automotive washing (of any type)

Business support services

Exterminating services

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Off-site accessory parking

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Research services

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Community recreation (public)

College and University facilities

Hospital services (limited)

Residential treatment

In addition, drive-in service as an accessory use to restaurant general and limited shall be prohibited.

If the requested zoning is granted, then 70 feet of right-of-way should be dedicated from the existing centerline of North Lamar Boulevard through a street deed prior to third reading of the case as City Council in accordance with the Transportation Plan (LDC, Sec. 25-6-51 and 25-6-55).

BASIS FOR RECOMMENDATION

1. The proposed zoning should be consistent with the purpose statement of the district sought.

The Community Commercial (GR) zoning district is the designation for an office or other commercial use that serves neighborhood and community needs and that generally is accessible from major traffic ways.

The Limited Office (LO) district is the designation for an office use that serves neighborhood or community needs and that is located in or adjacent to residential neighborhoods.

The applicant's request meets the purpose statement for the GR and LO zoning districts as set forth in the Land Development Code. The property in question is fronts onto a major arterial roadway and will provide for services for surrounding neighborhood and community needs.

2. The proposed zoning should promote consistency, and orderly planning.

The proposed rezoning is consistent with the commercial nature of the area. There is GR-CO, LO-CO, and LO zoning to the north and south of this site. Surrounding commercial uses include

restaurant and a personal services uses to the north, a consumer repair use to the south, and an automotive repair use to the east, across N. Lamar Boulevard.

The proposed LO-CO zoning for Tract 2 will provide a transition in the intensity of uses to the west adjacent to the Walnut Creek residential neighborhood. Limited Office zoning will also allow for a greater protection of trees and reduced impervious cover along the Walnut Creek tributary.

3. Zoning should promote the policy of locating retail and more intensive zoning near the intersections of arterial roadways or at the intersections of arterials and major collectors.

The subject tract is located on and takes access to North Lamar Boulevard, a major arterial roadway and an a Activity Corridor as designated on the Growth Concept Map.

EXISTING CONDITIONS

Site Characteristics

The site is currently occupied with a convenience storage use, an office use and a billboard sign.

Comprehensive Planning

LO to CS

This zoning case is located on the west side of N. Lamar Blvd. The property is approximately 3 acres in size and contains a commercial storage facility, which is not located within the boundaries of an area with an adopted neighborhood plan. Surrounding land uses includes a café/lounge to the north, a small commercial building to the south, single family houses to the west, and an auto body shop to the east. The proposed use is commercial.

Imagine Austin

The Imagine Austin Growth Concept Map, found in the Imagine Austin Comprehensive Plan (IACP) identifies this project as being located along an **Activity Corridor** (North Lamar). **Activity Corridors** are designated for additional people and jobs above what currently exists on the ground. Corridors are intended to allow people to reside, work, shop, access services, people watch, recreate, and hang out without traveling far distances. They are characterized by a variety of activities and types of buildings located along the roadway — shopping, restaurants and cafés, parks, schools, single-family houses, apartments, public buildings, houses of worship, mixed-use buildings, and offices.

The following Imagine Austin policies are relevant to this case.

- LUT P1. Align land use and transportation planning and decision-making to achieve a compact and connected city in line with the growth concept map.
- LUT P4. Protect neighborhood character by directing growth to areas of change that includes designated redevelopment areas, corridors and infill sites. Recognize that different neighborhoods have different characteristics and new and infill development should be sensitive to the predominant character of these communities.

• NP1. Create complete neighborhoods across Austin that have a mix of housing types and land uses, affordable housing and transportation options, and access to schools, retail, employment, community services, and parks and recreation options.



Based upon this property being: (1) situated along a **Activity Corridor** as designated on the Growth Concept Map: (2) located along the heavily travelled N. Lamar Boulevard, which contains a variety of commercial, warehouse and retail uses; and (3) the Imagine Austin policies referenced above that supports a variety of development, including commercial uses in this area of the city, staff believes that this projected is supported by Imagine Austin.

Environmental

The site is not located over the Edwards Aquifer Recharge Zone. The site is in the Walnut Creek Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land Development Code. The site is in the Desired Development Zone.

According to floodplain maps, there is no floodplain within or adjacent to the project location. However, COA GIS shows a Critical Water Quality Zone located along the western portion of the property. Construction in the CWQZ is limited per LDC 25-8-261 and 262.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 512-974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment requires water quality control with increased capture volume and control of the 2 year storm on site.

At this time, no information has been provided as to whether this property has any preexisting approvals that preempt current water quality or Code requirements.

Impervious Cover

The maximum impervious cover allowed by the CS zoning district would be 95%. However, because the Watershed impervious cover is more restrictive than the CS zoning district's allowable impervious cover, the impervious cover on this site would be limited by the watershed ordinance.

Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Gross Site Area	% of Gross Site Area with Transfers
Single-Family (minimum lot size 5750 sq. ft.)	50%	60%
Other Single-Family or Duplex	55%	60%
Multifamily	60%	70%
Commercial	80%	90%

Note: The most restrictive impervious cover limit applies.

Site Plan

Any new development on this site will be subject to Subchapter E: Design Standards and Mixed Use. Additional comments will be provided upon submittal of a site development permit application.

This site is subject to compatibility standards. Along the west property line, the following standards apply:

- No structure may be built within 25 feet of the property line.
- No structure in excess of two stories or 30 feet in height may be constructed within 50 feet of the property line.
- No structure in excess of three stories or 40 feet in height may be constructed within 100 feet of the property line.

Additional design regulations will be enforced at the time a site plan is submitted.

Stormwater Detention

At the time a final subdivision plat, subdivision construction plans, or site plan is submitted, the developer must demonstrate that the proposed development will not result in additional identifiable flooding of other property. Any increase in stormwater runoff will be mitigated through on-site stormwater detention ponds, or participation in the City of Austin Regional Stormwater Management Program if available.

Transportation

The Austin Metropolitan Area Transportation Plan calls for a total of 140 feet of right-of-way for N. Lamar Boulevard. If the requested zoning is granted, then 70 feet of right-of-way should be dedicated from the existing centerline of N. Lamar Boulevard in accordance with the Transportation Plan. [LDC, Sec. 25-6-51 and 25-6-55).

A traffic impact analysis was waived for this case because the applicant agreed to limit the intensity and uses for this development. If the zoning is granted, development should be limited through a conditional overlay to less than 2,000 vehicle trips per day. [LDC, 25-6-117]

According to the Austin 2009 Bicycle Plan Update approved by Austin City Council in June, 2009, bicycle facilities are existing and/or recommended along the adjoining streets as follows: N. Lamar Blvd serves route no. 43 with an existing Shared Lane and recommended Wide Shoulder.

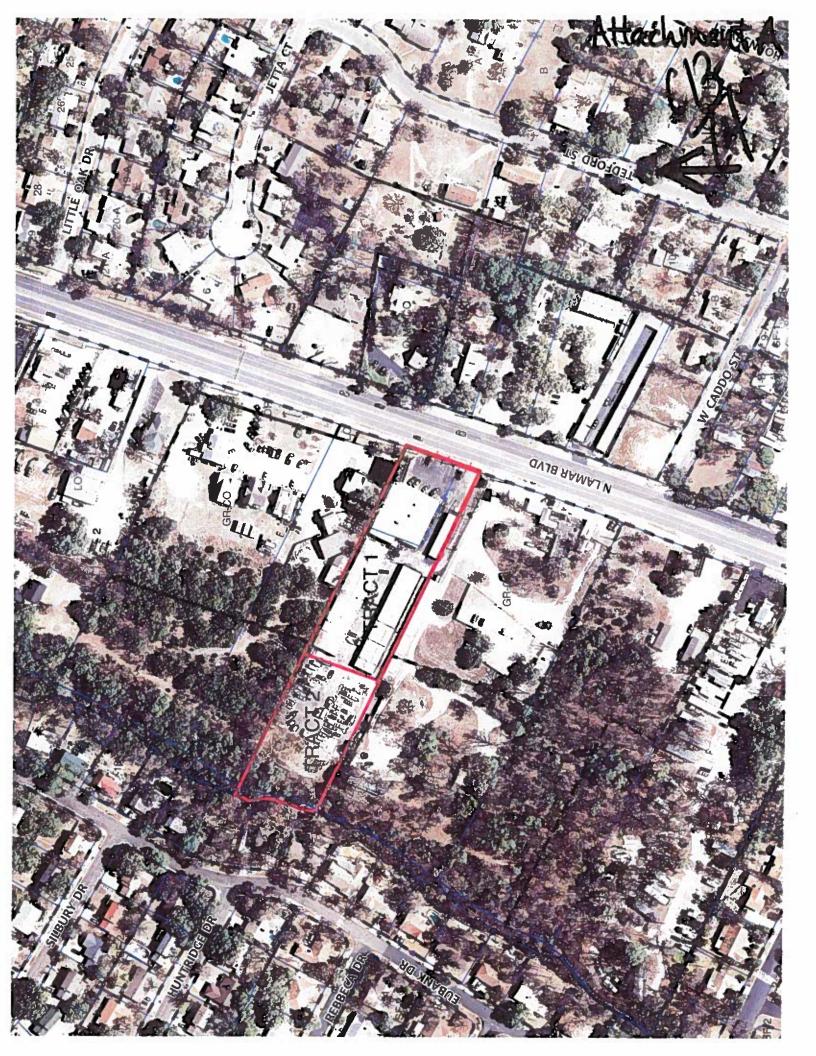
Capital Metro bus service (route nos. 1L and 101) is available along N. Lamar Boulevard.

Existing Street Characteristics:

Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro
N. Lamar Blvd.	112'	65'	Arterial	No	Yes	Yes

Water and Wastewater

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by the Austin Water Utility for compliance with City criteria and suitability for operation and maintenance. Depending on the development plans submitted, water and or wastewater service extension requests may be required. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.



PUBLIC HEARING INFORMATION

This zoning/rezoning request will be reviewed and acted upon at two public hearings: before the Land Use Commission and the City Council. Although applicants and/or their agent(s) are expected to attend a public hearing, you are not required to attend. However, if you do attend, you have the opportunity to speak FOR or AGAINST the proposed development or change. You may also contact a neighborhood or environmental organization that has expressed an interest in an application affecting your neighborhood.

During its public hearing, the board or commission may postpone or continue an application's hearing to a later date, or may evaluate the City staff's recommendation and public input forwarding its own recommendation to the City Council. If the board or commission announces a specific date and time for a postponement or continuation that is not later than 60 days from the announcement, no further notice is required.

During its public hearing, the City Council may grant or deny a zoning request, or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive zoning.

However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING DISTRICT to certain commercial districts. The MU Combining District simply allows residential uses in addition to those uses already allowed in the seven commercial zoning districts. As a result, the MU Combining District allows the combination of office, retail, commercial, and residential uses within a single development.

For additional information on the City of Austin's land development process, visit our website:

Planning & Development Review Department

Sherri Sirwaitis P. O. Box 1088

City of Austin

Austin, TX 78767-8810

http://www.austintexas.gov/development.

Written comments must be submitted to the board or commission (or the contact person listed on the notice) before or at a public hearing. Your comments should include the board or commission's name, the scheduled date of the public hearing, and the Case Number and the contact person listed on the notice.

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During its public hearing, the City Council may grant or deny a zoning request, or rezone the land to a less intensive zoning than requested but in no case will it grant a more intensive zoning.

However, in order to allow for mixed use development, the Council may add the MIXED USE (MU) COMBINING DISTRICT to certain commercial districts. The MU Combining District simply allows residential uses in addition to those uses already allowed in the seven commercial zoning districts. As a result, the MU Combining District allows the combination of office, retail, commercial, and residential uses within a single development.

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comments should include the board or commission's name, the scheduled VI am in favor Written comments must be submitted to the board or commission (or the date of the public hearing, and the Case Number and the contact person contact person listed on the notice) before or at a public hearing. Your ☐ I object Public Hearing: Sep 2, 2014, Zoning and Platting Commission Saudhinas (Jashuchos) Comments: We Welcome Ne- de Nelopman If you use this form to comment, it may be returned to: Sep 25, 2014, City Council Raylogber Planning & Development Review Department Contact: Sherri Sirwaitis, 512-974-3057 affected by this application Jouth Lamar Daytime Telephone: (5) 83 Case Number: C14-2014-0114 Signature Ellis & Redhooken (Online) Men Your Name (please print) listed on the notice. Austin, TX 78767-8810 Sherri Sirwaitis City of Austin P. O. Box 1088 me addres 1804



510 S. Congress Avenue, Ste. 207 Mail: P. O. Box 41957 Austin, Texas 78704 (512) 476-4456

Ms. Sherri Sirwatis
Planning & Development Review Department
City of Austin
P.O. Box 1088
Austin, Texas 78767

RE: C14-2014-0114

11712 North Lamar Rezoning

Dear Ms. Sirwatis,

We have received and disseminated the staff report for the above referenced project. There are several items that need to be brought to your attention which we believe are important to the overall project timeline which warrants further consideration.

This property was developed in 1983 and 1985 and has generally remained as is currently used and developed today. The property was annexed into the City of Austin in November of 1984. The North Lamar Area Study was performed in May 1985 and recommended "LO" zoning for the properties along North Lamar.

As mentioned above, the use of the property has generally remained the same since the beginning of development and prior to annexation. Physically, the buildings are multi-tenant buildings and outdoor storage areas. We find that the uses on the property at the time of the North Lamar Area Study range from Convenience Storage to Auto Repair to General Retail Sales to Construction Sales and Services.

While the "LO" that was placed on the property in no way authorized the continuation of those uses, we believe that is in error. Current State Law specifically requires municipalities to recognize and perpetuate the existing land uses at the time of annexation. That has not been performed in this case. The same should apply in this current rezoning request in that we are attempting to have the existing uses on the property to be recognized as legal and perpetuated with appropriate zoning district designation on the property.

The outdoor storage component tied to construction sales and services use requires "CS" zoning and is not permitted in "LO" zoning. Our application for the entire property to be rezoned to a zoning district that permitted the legal continuation of those long established

LANDPIANNEDE



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uses is important to any buyer or financial institution that would be lending monies to purchase the property.

The City staff report referred to the zoning trends of the area with "GR" zoning to a certain depth and "LO" beyond to the creek to act as a buffer to the single-family homes on the other side of the creek. Aerial photographs from 1984 find that the abutting properties to the north and south did not have development to a depth remotely equal to the development on the subject property. Their requests for "GR" rezoning were submitted prior to the redevelopment of their lands and were limited to a depth of 400'. This should not be an equal representation for an across the board zoning depth especially with the established uses at depths on property at the time of annexation as is found on my clients property. For reference, the depth of the development on the subject property is approximately 665'.

Further, the buffer to the single family development is environmentally built-in to any zoning district. The creek not only has flood plain but also has Critical Water Quality Zone that would prohibit any development thereby creating a perpetual natural and vegetative buffer far in excess to any compatibility standards set forth in the code.

For all the above reasons, we believe the property should be granted "CS" zoning in accordance with State Law provisions and the established land uses that have existed on the property for 3 decades.

Sincerely.

A. Ron Thrower

a. Ron Thrower